



United States Department of State

Washington, D.C. 20520

DEC 17 2010

Case No.: 200807436
Segments ER1 & ER2

Theodore Cox, Esq.
Suite 701
401 Broadway
New York City, New York 10013

Dear Mr. Cox:

I refer to our letter dated September 27, 2010, regarding the release of certain Department of State material under the Freedom of Information Act (Title 5 USC Section 552).

The search of the Central Foreign Policy records of the Department of State has been completed and has resulted in the retrieval of 15 additional documents responsive to your request. After reviewing these documents, we have determined that 11 may be released in full, and four may be released with excisions.

An enclosure provides information on Freedom of Information Act exemptions and other grounds for withholding material. Where we have made excisions, the applicable exemptions are marked on each document.

In some cases, two or more exemptions may apply to the same document. In the case of a document released in part, all non-exempt material that is reasonably segregable from the exempt material has been released.


With respect to material withheld by the Department of State, you have the right to appeal our determination within 60 days. A copy of the appeals procedures is enclosed.

The Freedom of Information Act provides for the recovery of the direct costs of searching for and duplicating records requested for non-commercial use. However, no fee is charged if the cost of collecting and processing the fee exceeds the amount of the fee. Since billable costs in this case do not exceed that amount, your request has been processed without charge to you.

We have now completed the processing of your case. If you have any questions, you may write to the Office of Information Programs and Services, SA-2, Department of State, Washington, DC 20522-8100, or telephone us at (202) 261-8484. Please be sure to refer to the case number shown above in all correspondence about this case.

We hope that the Department has been of service to you in this matter.

Sincerely,


for

Alex Galovich
Co-Director, Acting
Office of Information Programs and Services

Enclosures:
As stated.

CONFIDENTIAL

PTO2011

RELEASED IN FULL

PAGE 01 STATE 262313 200448Z
ORIGIN IO-00

INFO	LOG-00	NP-00	AF-00	AID-00	CIAE-00	INL-00	USNW-00
	DODE-00	WHA-00	SRPP-00	DS-00	EAP-00	EUR-00	FBIE-00
	VC-00	TEDE-00	INR-00	LAB-01	L-00	VCE-00	M-00
	NSAE-00	OES-00	OIC-02	CAEX-01	IRM-00	SS-00	EPAE-00
	DSCC-00	PRM-00	DRL-02	NFAT-00	SAS-00	/006R	

262313
SOURCE: KODAKA.020043
DRAFTED BY: IO/EDA:SWHITTEMORE:SW -- 12/19/02 202-647-3975
APPROVED BY: IO:RTMILLER
IO/EDA:SWINNICK PRM:KRYAN L/HHR:NSCHOU
L/PM:PCLAYMAN EAP/CM:DATKINSON AF/E:GCOLVIN
WHA/CEN:ARODRIGUES WHA/AND:RMILES AF/C:PBELLAMY
WHA/CEN:BMAKENS EUR/WE:MADLER(INFO)
EAP/PIMBS:ADICKEY
USUN/W:RDICARLO
EUR/UBI:RDUNHAM
WHA/CEN:DTITUS

-----1A9F83 200451Z /38

O R 200442Z DEC 02
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK IMMEDIATE
AMEMBASSY DJIBOUTI IMMEDIATE
AMEMBASSY SAN SALVADOR IMMEDIATE
AMEMBASSY LIMA IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY MADRID IMMEDIATE
AMEMBASSY MANILA IMMEDIATE
AMEMBASSY TEGUCIGALPA IMMEDIATE
CONFIDENTIAL

PAGE 02 STATE 262313 200448Z
AMEMBASSY LONDON IMMEDIATE
INFO IO COLLECTIVE
AMEMBASSY BEIJING

C O N F I D E N T I A L STATE 262313

E.O. 12958: DECL: 12/03/07
TAGS: AORC, EAID, PHUM, PREL, CH, UNFPA
SUBJECT: DEMARCHE REQUEST: UNFPA CHINA PROGRAM

REF: BEIJING 11787

1. (U) THIS IS AN ACTION REQUEST. PLEASE SEE PARAS 10-17.

2. (C) SUMMARY: DEPARTMENT REQUESTS THAT USUN NEW YORK AND ADDRESSEE POSTS DEMARCHE, AT AN APPROPRIATE SENIOR LEVEL, PERMANENT REPRESENTATIVES AND FOREIGN MINISTRY OFFICIALS OF UNDP/UNFPA EXECUTIVE BOARD MEMBER COUNTRIES, IDENTIFIED BELOW. OUR GOAL IS TO CONVINCING THEM TO NOTIFY THE UN POPULATION FUND (UNFPA) SECRETARIAT THAT THEY WISH TO DISCUSS UNFPA'S PROPOSED FIFTH COUNTRY PROGRAM (CP) FOR CHINA (2003-2005) AT THE JANUARY 20-29 EXECUTIVE BOARD MEETING. THIS ACTION IS REQUIRED TO FORESTALL AUTOMATIC EXECUTIVE BOARD ACCEPTANCE OF THE CP. THE U.S. GOVERNMENT WITHHELD ITS \$34 MILLION FY 2002 CONTRIBUTION TO UNFPA BECAUSE THE SECRETARY OF STATE DETERMINED, AFTER EXTENSIVE

CONFIDENTIAL

PAGE 03 STATE 262313 200448Z
INVESTIGATION BY THE DEPARTMENT OF STATE AND AN

INDEPENDENT INVESTIGATIVE TEAM, THAT UNFPA'S FOURTH CP WAS IN VIOLATION OF THE KEMP-KASTEN AMENDMENT, A PROVISION OF THE FY 2002 FOREIGN OPERATIONS APPROPRIATIONS ACT, WHICH HAS BEEN INCLUDED IN EVERY FOREIGN OPERATIONS ACT SINCE 1985. THIS PROVISION PROHIBITS FUNDING TO ANY ORGANIZATION OR PROGRAM "WHICH SUPPORTS OR PARTICIPATES IN THE MANAGEMENT OF A PROGRAM OF COERCIVE ABORTION OR INVOLUNTARY STERILIZATION." THE PROPOSED FIFTH CP APPEARS TO BE VIRTUALLY IDENTICAL TO THE CURRENT PROGRAM AND SHOULD IT BE ADOPTED, THE U.S. WOULD BE LEGALLY UNABLE TO PROVIDE FUNDING TO UNFPA. THE U.S. HAS BEEN WORKING WITH THE CHINESE GOVERNMENT AND UNFPA TO LIFT THE COERCIVE ASPECTS OF CHINA'S FAMILY PLANNING POLICY IN THE COUNTIES WHERE UNFPA WOULD IMPLEMENT THE PROGRAM. NEGOTIATIONS ARE PROCEEDING, BUT WILL NOT LIKELY REACH A SATISFACTORY CONCLUSION BY JANUARY 20. WE WOULD NEED TO AVOID AN AUTOMATIC APPROVAL OF UNFPA'S FIFTH CP FOR CHINA, WHICH WOULD RESULT IN UNFPA OPERATING IN COUNTIES HAVING COERCIVE BIRTH LIMITATION LAWS AND POLICIES. THIS WOULD PREVENT USG FUNDING TO UNFPA PROGRAMS WORLDWIDE DURING THE THREE-YEAR LIFE OF THE CHINA PROGRAM. END SUMMARY.

BACKGROUND

3. (C) IN THE WAKE OF ALLEGATIONS THAT UNFPA'S CHINA

PROGRAM PARTICIPATED IN COERCIVE ENFORCEMENT OF BIRTH
LIMITATION RULES, THE SECRETARY SENT A THREE-MEMBER

UNCLASSIFIED

CONFIDENTIAL

PAGE 04 STATE 262313 200448Z

INDEPENDENT TEAM TO CHINA IN MAY 2002 TO INVESTIGATE THE
CHARGES. THE TEAM FOUND THAT CHINA'S BIRTH PLANNING
PROGRAM HAD "COERCIVE ELEMENTS IN LAW AND PRACTICE." IT
ALSO FOUND THAT UNFPA SUPPORTED THE COERCIVE BIRTH
PLANNING LAWS THROUGH ITS PROGRAM INCLUDING BY ITS
PROVISION OF FUNDS AND EQUIPMENT TO THE CHINESE
GOVERNMENTAL ENTITIES RESPONSIBLE FOR ENFORCING THE BIRTH
LIMITATION PROGRAM. THE SECRETARY DETERMINED, ON JULY 21,
THAT UNFPA'S FOURTH CP THUS CONSTITUTES "SUPPORT OR
PARTICIPATION IN THE MANAGEMENT OF" CHINA'S COERCIVE
PROGRAM. SINCE JULY, THE ADMINISTRATION HAS ENGAGED IN
NUMEROUS TALKS WITH UNFPA AND CHINESE GOVERNMENT OFFICIALS
IN NEW YORK, WASHINGTON, AND BEIJING IN AN EFFORT TO GET
BOTH PARTIES TO MODIFY THE PROGRAM IN A MANNER CONSISTENT
WITH KEMP-KASTEN CONSTRAINTS.

4. (U) IN DISCUSSIONS WITH U.S. OFFICIALS AND IN THE
PRESENCE OF THE UNFPA COUNTRY REPRESENTATIVE, SENIOR
OFFICIALS IN CHINA'S STATE FAMILY PLANNING COMMISSION
(SFPC) CONCEDE THAT ITS BIRTH PLANNING PROGRAM STILL

CONTAINS COERCIVE PRACTICES TO ENFORCE THE "ONE-CHILD
POLICY" WHICH LIMITS THE NUMBER OF CHILDREN COUPLES MAY
HAVE AND REQUIRES COUPLES TO SEEK PERMISSION TO HAVE A
CHILD. AMONG THE COERCIVE PRACTICES ARE TARGETS AND
QUOTAS THAT DETERMINE TOTAL NUMBER OF BIRTHS IN ANY GIVEN
AREA IN A GIVEN TIME SPAN AND THE IMPOSITION OF SEVERE
"SOCIAL COMPENSATION FEES" FOR HAVING AN "OUT-OF-PLAN"
CHILD. THESE "FEES" BECAME PART OF A NEW BIRTH PLANNING
LAW EFFECTIVE SEPTEMBER 1, 2002. BOTH MEASURES ARE
COERCIVE IN NATURE AND COULD LEAD TO INVOLUNTARY

CONFIDENTIAL

PAGE 05 STATE 262313 200448Z

ABORTIONS.

5. (U) THESE POLICIES RAISE HUMAN RIGHTS CONCERNS. THEY
ALSO GO COUNTER TO THE PRINCIPLES ESPOUSED IN THE PROGRAM
OF ACTION (POA) OF THE INTERNATIONAL CONFERENCE ON
POPULATION AND DEVELOPMENT (ICPD), HELD IN CAIRO IN 1994.
CHINA JOINED CONSENSUS ON THE POA.

6. (U) UNFPA, CHARGED WITH ASSISTING NATIONS IN
IMPLEMENTING THE RECOMMENDATIONS IN THE POA, NEGOTIATED AN
AGREEMENT WITH THE CHINESE GOVERNMENT THAT WOULD ALLOW ITS

UNCLASSIFIED

FOURTH CP TO BE IMPLEMENTED IN 32 COUNTIES WITHOUT TARGETS AND QUOTAS. THIS WAS A POSITIVE STEP. UNFPA HAS EXPRESSED ITS CONCERN REGARDING THE SOCIAL COMPENSATION FEES. THE FEES, AS WELL AS OTHER PARTS OF THE PROGRAM, INCLUDING ITS OPERATIONAL APPROACH, PUT POTENTIAL FUTURE U.S. FUNDING AT RISK

7. (U) THE ADMINISTRATION IS COMMITTED TO PROMOTING REPRODUCTIVE HEALTH WORLDWIDE. THE U.S. PROVIDED NEARLY \$450 MILLION IN FY 2002 TO USAID FOR ITS INTERNATIONAL MATERNAL HEALTH AND FAMILY PLANNING PROGRAMS. IT BELIEVES THAT THE WORK UNFPA DOES IN SOME 140 DEVELOPING COUNTRIES COMPLEMENTS AND STRENGTHENS OURS.

8. (C) ON NOVEMBER 2, A STATE DEPARTMENT TEAM TRAVELED TO BEIJING, AT THE INVITATION OF THE CHINESE GOVERNMENT, TO ENGAGE IN FURTHER DISCUSSIONS. MEETINGS WITH CHINESE GOVERNMENT OFFICIALS WERE CORDIAL AND FOSTERED A BETTER UNDERSTANDING OF EACH SIDE'S LEGAL CONSTRAINTS. THE U.S. PROPOSED THAT UNFPA OPERATE IN COUNTIES IN WHICH ALL

CONFIDENTIAL

PAGE 06 STATE 262313 200448Z
ASPECTS OF COERCION REGARDING THE DECISION BY COUPLES AS TO THEIR FAMILY SIZE WOULD BE ELIMINATED. THE CHINESE APPEARED INTERESTED IN CONSIDERING, FOR EXAMPLE, ELIMINATING THE NEW "SOCIAL COMPENSATION FEES" IN A FEW COUNTIES WHERE UNFPA'S FIFTH CP WOULD BE IMPLEMENTED. WE SEEK A PROGRAM IN WHICH UNFPA WOULD OPERATE IN "SAFE HAVEN" COUNTRIES. A FIRM RESPONSE TO THE PROPOSAL WAS NOT

GIVEN DUE TO THE POLITICALLY SENSITIVE NATURE OF SUCH A POLICY CHANGE. AS OF DECEMBER 19, THE CHINESE INTERLOCUTORS HAD NOT GIVEN A DECISION.

NEXT STEPS

9. (C) NEGOTIATIONS WILL CONTINUE, BUT IT IS UNLIKELY THAT A SATISFACTORY SOLUTION WILL BE FOUND BEFORE THE JANUARY 20-29 EXECUTIVE BOARD MEETING. IT IS ESSENTIAL THAT THE UNFPA CP FOR CHINA NOT BE AUTOMATICALLY. PER THE RULES OF THE EXECUTIVE BOARD, IF FIVE EXECUTIVE BOARD MEMBERS NOTIFY THE UNDP/UNFPA EXECUTIVE BOARD "SECRETARIAT IN WRITING THAT THEY WISH TO BRING THE CHINA PROGRAM BEFORE THE EXECUTIVE BOARD" (EXECUTIVE BOARD DECISION DP/2001/11, OP 7(E)), AUTOMATIC ACCEPTANCE WILL BE STAVED OFF. THIS BOARD ACTION MIGHT PROVIDE AN OPPORTUNITY FOR EITHER POSTPONING THE CHINA CP IN ITS PRESENT FORM OR AMENDING IT.

10. (C) DEPARTMENT SEEKS YOUR ASSISTANCE IN RECRUITING A MINIMUM OF FOUR LIKE-MINDED EXECUTIVE BOARD MEMBERS TO INTERCEDE WITH THE EXECUTIVE BOARD SECRETARIAT. WE HAVE
CONFIDENTIAL

PAGE 07 STATE 262313 200448Z
IDENTIFIED FIVE COUNTRIES THAT ENTERED RESERVATIONS WHEN JOINING CONSENSUS ON THE POA/ICPD.

-- DELEGATIONS OF EL SALVADOR, HONDURAS, AND ECUADOR ENTERED RESERVATIONS TO SUCH TERMS AS "REPRODUCTIVE HEALTH," AND "REPRODUCTIVE RIGHTS," EMPHASIZING THAT THEY SHOULD NEVER INCLUDE ABORTION AS A SERVICE OR AS A METHOD OF REGULATING FERTILITY.

-- PERU ENTERED A RESERVATION SAYING THAT ABORTION IS A PUBLIC HEALTH PROBLEM TO BE TACKLED BY EDUCATION AND FAMILY PLANNING.

-- DJIBOUTI'S RESERVATION FOCUSED ON CONFLICT BETWEEN PASSAGES IN THE POA AND THE PRINCIPLES OF ISLAM, WHICH HOLD THAT ABORTION, EXCEPT TO SAVE THE MOTHER'S LIFE, IS NOT PERMITTED.

11. (C) ALTHOUGH THE PHILIPPINES, SPAIN AND GABON DID NOT MAKE RESERVATIONS TO THE POA, WE BELIEVE THAT THESE COUNTRIES MIGHT BE WILLING TO HELP REACH A SOLUTION THAT WOULD HELP ELIMINATE COERCION IN CHINA AND POSSIBLY RESTORE U.S. FUNDING TO UNFPA.

12. (C) THE UK HAS OFTEN EXPRESSED SERIOUS CONCERN ABOUT CHINA'S FAMILY PLANNING PROGRAM AS AN ABUSE OF HUMAN RIGHTS. ALTHOUGH AN INVESTIGATIVE TEAM FROM THE UK DID NOT FIND THAT THE UNFPA PROGRAM WAS INVOLVED IN COERCIVE PRACTICES, IT FOUND THAT THERE WERE COERCIVE ELEMENTS IN LAW AND POLICY IN THE CHINESE BIRTH LIMITATION LAWS. WE UNDERSTAND THAT IN THE WAKE OF THE U.S. TEAM'S
CONFIDENTIAL

PAGE 08 STATE 262313 200448Z
INVESTIGATION, FOLLOWED BY THE PUBLICATION OF THE U.S. LEGAL ANALYSIS, THE UK MAY HAVE RE-EVALUATED ITS OPINION OF UNFPA ACTIVITIES IN CHINA. FOR EXAMPLE, ITS DELEGATION TO THE UNDP/UNFPA EXECUTIVE BOARD MEETING IN SEPTEMBER 2002 STATED THAT THE "SOCIAL COMPENSATION FEES" WERE UNACCEPTABLE.

13. (U) DEPARTMENT HAS PROVIDED GENERAL TALKING POINTS AS WELL AS SPECIFIC ONES TO BE USED AS INDICATED. ALL GOVERNMENTS INTERLOCUTORS WE APPROACH SHOULD BE ASKED TO

NOTIFY THE UNDP/UNFPA EXECUTIVE BOARD SECRETARIAT AS SOON AS POSSIBLE THAT THEY WISH TO DISCUSS THE CHINA PROGRAM AT THE JANUARY 20, 2003 EXECUTIVE BOARD MEETING.

-- THE U.S. GOVERNMENT WITHHELD ITS FY 2002 PLEDGE OF \$34 MILLION TO THE UN POPULATION FUND (UNFPA), BECAUSE THE SECRETARY OF STATE DETERMINED ITS PROGRAM IN CHINA CONSTITUTED SUPPORT OF OR PARTICIPATION IN THE MANAGEMENT OF A PROGRAM OF COERCIVE ABORTION RESULTING FROM CHINA'S BIRTH LIMITATION POLICIES AND PRACTICES.

-- OUR LAW STATES THAT WE CANNOT FUND AN ORGANIZATION OR PROGRAM THAT SUPPORTS OR PARTICIPATES IN THE MANAGEMENT OF A PROGRAM OF COERCIVE ABORTION OR INVOLUNTARY STERILIZATION.

-- RESOLVING THIS PROBLEM COULD PERMIT THE U.S. TO RESUME FUNDING WORTHY UNFPA PROGRAMS IN SOME OF THE NEEDIEST COUNTRIES AROUND THE GLOBE.

-- CHINA'S FAMILY PLANNING POLICIES ARE NEITHER IN
CONFIDENTIAL

PAGE 09 STATE 262313 200448Z

ACCORDANCE WITH HUMAN RIGHTS PRINCIPLES NOR WITH THOSE OF THE PROGRAM OF ACTION OF THE INTERNATIONAL CONFERENCE ON POPULATION AND DEVELOPMENT (ICPD), WHICH INCLUDES THAT COUPLES SHOULD BE ABLE TO DECIDE FREELY AND RESPONSIBLY THE NUMBER, SPACING AND TIMING OF THEIR CHILDREN (PARA 7.3).

-- MANY GOVERNMENTS HAVE PROTESTED THE COERCIVE ELEMENTS OF THE CHINESE POLICY, SUCH AS QUOTAS AND TARGETS AND

SEVERE "SOCIAL COMPENSATION FEES" THAT FORCE ESPECIALLY POOR WOMEN TO UNDERGO ABORTIONS.

-- UNFPA CONTRIBUTED FUNDS AND EQUIPMENT TO THE CHINESE GOVERNMENTAL ENTITIES RESPONSIBLE FOR ENFORCING THE COERCIVE PROGRAM. THIS WAS FOUND TO CONSTITUTE SUPPORT OR PARTICIPATION IN THE MANAGEMENT OF A PROGRAM OF COERCIVE ABORTION.

-- THE PRESIDENT IS COMMITTED TO PROMOTING REPRODUCTIVE HEALTH, BILATERALLY AND MULTILATERALLY. FOR THE U.S. TO BE ABLE TO FUND UNFPA, THE PROGRAM IN CHINA MUST BE CONDUCTED IN A COERCION-FREE CLIMATE.

-- WE HAVE HAD MANY DISCUSSIONS WITH UNFPA AND THE CHINESE GOVERNMENT TO RESOLVE THE PROBLEM, BUT PROGRESS, ALTHOUGH

PROMISING, IS SLOW.

UNCLASSIFIED

-- WE ARE CONCERNED THAT THE PROBLEM WILL NOT BE RESOLVED BY THE JANUARY 20 UNDP/UNFPA EXECUTIVE BOARD MEETING.

CONFIDENTIAL

PAGE 10 STATE 262313 200448Z

-- UNFPA'S FIFTH COUNTRY PROGRAM FOR CHINA (2003-2005) WILL BE ON THE AGENDA. THIS PROGRAM IS VIRTUALLY UNCHANGED FROM THE FOURTH COUNTRY PROGRAM THAT WAS DETERMINED TO RUN AFOUL OF U.S. STATUTORY REQUIREMENTS.

-- UNLESS FIVE COUNTRIES STEP FORWARD AND NOTIFY THE EXECUTIVE BOARD SECRETARIAT IN WRITING THAT THEY WISH TO BRING THE CHINA PROGRAM BEFORE THE JANUARY EXECUTIVE BOARD, THE FIFTH COUNTRY PROGRAM WILL BE AUTOMATICALLY APPROVED.

-- IN THAT CASE, THE U.S. COULD NOT FUND UNFPA'S WORLDWIDE PROGRAM FOR THE THREE-YEAR DURATION OF THE CHINA PROGRAM.

-- WE ASK YOU TO JOIN U.S. IN NOTIFYING THE EXECUTIVE BOARD SECRETARIAT TO PLACE THE CHINA PROGRAM ON THE AGENDA FOR THE JANUARY EXECUTIVE BOARD MEETING.

14. (U) FOR SAN SALVADOR, LIMA, TEGUCIGALPA, QUITO AND DJIBOUTI:

-- YOUR DELEGATIONS ENTERED RESERVATIONS TO THE 1994 PROGRAM OF ACTION (POA) OF THE INTERNATIONAL CONFERENCE ON POPULATION AND DEVELOPMENT (ICPD).

-- THESE RESERVATIONS MADE IT CLEAR THAT ALTHOUGH YOUR COUNTRY JOINED CONSENSUS ON THE POA, YOU REJECTED THE

POSSIBILITY THAT TERMS SUCH AS REPRODUCTIVE HEALTH, FAMILY PLANNING OR REPRODUCTIVE RIGHTS COULD INCLUDE ABORTION TO CONTROL FERTILITY OR REGULATE THE POPULATION.

CONFIDENTIAL

PAGE 11 STATE 262313 200448Z

-- CHINA'S COERCIVE PRACTICES INCLUDE INVOLUNTARY ABORTION TO CONTROL FERTILITY AND REGULATE THE POPULATION. UNFPA'S FIFTH COUNTRY PROGRAM, IF NOT CHANGED, WOULD PROVIDE SUPPORT TO THE CHINESE GOVERNMENT'S MANAGEMENT OF THAT POLICY.

-- WE SHOULD NOT ALLOW UNFPA'S GOOD REPUTATION TO BE

UNCLASSIFIED

TAINED BY SUCH INVOLVEMENT.

UNCLASSIFIED

15. (U) FOR MADRID, MANILA, AND LIBREVILLE:

-- WE WOULD VERY MUCH APPRECIATE YOUR ASSISTANCE IN FORGING CHANGE IN THE WAY UNFPA'S PROGRAM IN CHINA IS USED TO PROMOTE A FAMILY PLANNING PROGRAM THAT INCLUDES COERCIVE PRACTICES, INCLUDING INVOLUNTARY ABORTION, TO REGULATE THE POPULATION.

-- WE BELIEVE THAT UNFPA IS RESPONSIBLE TO ALL MEMBER STATES FOR CONDUCTING ITS PROGRAMS IN A COERCIVE-FREE CLIMATE THAT ALLOWS COUPLES TO DECIDE FREELY AND RESPONSIBLY THE NUMBER AND SPACING OF THEIR CHILDREN.

-- THE INTRINSIC COERCIVE NATURE OF THE FAMILY PLANNING CLIMATE IN CHINA CANNOT HELP BUT BE DETRIMENTAL TO UNFPA'S REPUTATION.

16. (U) FOR LONDON:

-- LIKE YOU, WE HAVE ON NUMEROUS OCCASIONS EXPRESSED OUR HUMAN RIGHTS CONCERNS REGARDING CHINA'S FAMILY PLANNING
CONFIDENTIAL

PAGE 12 STATE 262313 200448Z
PROGRAM.

-- AND LIKE YOU, WE BELIEVED THAT UNFPA'S PRESENCE HAS HAD A POSITIVE, IF SLOW AND INCOMPLETE, EFFECT ON CHINA'S FAMILY PLANNING POLICIES.

-- IN RETROSPECT AND IN VIEW OF OUR CONCERNS, UNFPA EXECUTIVE BOARD MEMBERS SHOULD HAVE ASSUMED A MORE ENGAGED ROLE IN ENSURING THAT RIGOROUS OVERSIGHT WAS IN PLACE.

-- UNFPA HAS A RESPONSIBILITY TO ALL MEMBER STATES. THE CHINA PROGRAM IN ITS PRESENT FORM HAS PROVEN TO BE AN OBSTACLE TO ITS ACQUIRING THE LEVEL OF FUNDING NEEDED TO

RESPOND EFFECTIVELY TO THE DIRE REPRODUCTIVE HEALTH NEEDS IN THE DEVELOPING WORLD, INCLUDING CHINA.

-- WE WOULD VERY MUCH APPRECIATE YOUR COOPERATION IN TRYING TO RECTIFY THIS BY HAVING A CONSTRUCTIVE DISCUSSION DURING THE JANUARY UNDP/UNFPA EXECUTIVE BOARD SESSION THAT WOULD FOCUS ON CREATING A COERCION-FREE CLIMATE IN CHINA IN WHICH UNFPA COULD IMPLEMENT THE PROGRAM.

-- JOINING US IN NOTIFYING THE UNDP/UNFPA EXECUTIVE BOARD

UNCLASSIFIED

SECRETARIAT IN WRITING THAT YOU WISH TO DISCUSS THE CHINA PROGRAM WOULD GIVE US THAT OPPORTUNITY.

UNCLASSIFIED

17. (U) THE U.S. MISSION IS REQUESTED TO USE RELEVANT TALKING POINTS WITH ITS COUNTERPARTS IN THE MISSIONS MENTIONED IN PARAS 10-12.

POWELL

CONFIDENTIAL

PAGE 13 STATE 262313 200448Z

CONFIDENTIAL

<< END OF DOCUMENT >>

UNCLASSIFIED